

**CITY OF SCAPPOOSE
REGULAR CITY COUNCIL MEETING
APRIL 16, 2012 AT 7:00 P.M.
33568 EAST COLUMBIA AVENUE
SCAPPOOSE, OREGON**

Mayor Burge called the City Council Meeting to order at 7:00 p.m.

Flag Salute

Attendance:

City Council Members:

Scott Burge	Mayor
Jeff Bernhard	Council President
Donna Gedlich	Councilor
Judie Ingham	Councilor
Larry P. Meres	Councilor
Jeff Erickson	Councilor
Mark Reed	Councilor

Staff:

Jon Hanken	City Manager
Doug Greisen	Police Chief
Brian Varricchione	City Planner
Susan Reeves	City Recorder

Press:

Shari Phiel	The Chronicle
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Excused: Legal Counsel

Also present: Planning Commissioner Barb Hayden, Budget Committee Members Marty Baldwin, Jeannette Santiago and Jason Meshell.

Approval of the Agenda

Mayor Burge added a Proclamation for Heritage Trees.

Councilor Gedlich moved and Councilor Erickson seconded the motion to approve the agenda as amended. Motion passed (7-0). Mayor Burge, aye; Council President Bernhard, aye; Councilor Gedlich, aye; Councilor Ingham, aye; Councilor Meres, aye; Councilor Erickson, aye and Councilor Reed, aye.

Public Comments

None

Heritage Tree Proclamation

Mayor Burge read the Heritage Tree Proclamation.

Consent Agenda ~ April 2, 2012 City Council meeting minutes

Councilor Gedlich moved and Councilor Erickson seconded the motion to approve the Consent Agenda ~ April 2, 2012 City Council meeting minutes. Motion passed (6-0). Mayor Burge, aye; Council President Bernhard, aye; Councilor Gedlich, aye; Councilor Meres, aye; Councilor Erickson, aye and Councilor Reed, aye. Councilor Ingham, abstained.

Old Business ~ School Mascot Issue

City Manager Hanken went over the staff report. He explained this is kind of a follow up; they have met with the School Board Chairperson. He explained what they talked about in terms of Councils position and concerns related to the States potential action related to the possibility of implementing a restriction on using the Native Americans mascots. He does believe at some point and time in the near future the school will be addressing that issue with the community; right now it was made very clear that they are going through their process for hiring a superintendent. He thinks once the issues with the School District; in terms of getting their new superintendent on board, moving forward he does expect the school to start addressing that. He stated as he has said before he believes our role and responsibility on this is to follow the lead of the School District. This is technically their issue. He stated as we talk about our goals as a community, one of the goals is cooperation with the School District and the superintendent. He strongly believes that we need to let them take the lead on this and we support them however they choose to go forward.

Councilor Gedlich replied her only comment about this and she knows the School Board Chair Mr. Lewis made a point several times during our discussion at the last meeting, that this was kind of low on their priority list because of other more important issues. She explained she does agree to a point. She also wants to stress that maybe we should have a public forum with the School and citizens because she thinks there should be a discussion about the historical significance in our community and whether we change the name of the Scappoose Indians or not there is also the issue of it is part of our heritage. She explained her worry is that we have become so politically correct. She asked what happens if some Native American representatives come to us and say they are offended because of the name of our community. She asked does that mean we would have to change it. She thinks there are so many other important issues in our community and in the school district that this is to her almost silly. She asked how are we going to pay for such a change.

Councilor Ingham explained her concern is the State is having a public hearing on the 27th of April. She explained if our viewpoint in some aspect is not represented at this public hearing on the 27th she thinks that is a detriment, she thinks that's a problem. She stated the fact that the School District has other issues that are distracting them she understands that completely; she doesn't think that lets the City off the hook as far as standing up and saying "this is how we feel about this particular issue". She explained she understand it doesn't just affect the school it affects the whole community. She stated maybe we can talk to Mr. Lewis and a couple of the board members and see if there is some kind of a statement that could at least be presented so it's on the record. She thinks that would be prudent. She explained this doesn't effect just the school she thinks it effects the entire community.

Councilor Gedlich asked Mayor Burge what he thinks about sending a letter to the Department of Education with a carbon copy to the School District since this isn't really a top priority for them and maybe enclose a resolution of some kind. She would prefer a letter but she wants to make sure we are all on board because of our constituent are very concerned about this issue; it isn't just a school board issue.

City Manager Hanken replied going back there is a whole mix of viewpoints and he will go back to her original comment in terms of some sort of forum; he believes that needs to be held before any type of real decision can be made. He explained he has had conversations with people and some of them very much agree with what he will call the mascot, with the headdress and all of that, but also

the same people very much have an issue if you look at the last paper in the sports page with the Indian on the baseball hat in terms of that character, they find that offensive.

Councilor Gedlich stated the School District is not going to act on this and from the way Mr. Lewis talked this was way on the bottom of their priority list. She agrees with Councilor Ingham, we really need to make a statement.

Councilor Meres replied obviously the School District has bigger issues to deal with. He thinks if you want to make a statement, the School District holds a board meeting on the 2nd Tuesday or something, go to it and talk to them. He stated obviously they're not too concerned about it and for some reason he's not concerned about it either. He stated it's their issue, let them handle it.

Council President Bernhard stated he kind of wonders if we are overstepping our bounds here a little bit to be honest. He understands the passion behind it as he has passion behind it too but as a Councilmember he is kind of wondering if he is overstepping his bounds. He stated instead of having a Council directive perhaps people with this type of passion, including the Councilmember's that have this kind of passion, need to attend the public hearing themselves as individuals and voice their concerns or assemble a group of people from Scappoose to go down and voice their concerns. He stated versus having a City action or City resolution that we are talking about right now. He feels that can be just as powerful, if not even more powerful, than coming from the City itself.

Councilor Ingham replied she agrees with Council President Bernhard, that is a very valid point and she doesn't want to step on anybody else's toes.

Mayor Burge feels the community needs to really honor the Native Americans that were here. He stated it seems like if the State School Board would give a 5 year time limit to come to an agreement with one of the Tribes that lays down the ground work on how you can use this type of mascot set up and whatnot. He thinks that would have been a better solution because it would give the opportunity to work with the Native people from this area and educate our schools and the greater community about the history of this area. He feels Council President Bernhard right as far as what the City should do. He feels City Manager Hanken should talk to Joe Lewis to see if the School District is going to do something.

Councilor Ingham agrees that City Manager Hanken could talk to Joe Lewis.

Council President Bernhard stated if you are truly passionate about this don't give up.

Councilor Gedlich said she will probably write a letter and she wanted to thank this Council for listen to her comments.

Mayor Burge stated we will see what the School District does.

New Business

Emergency Management

Fire Chief Greisen thanked Council for allowing him to be here today. He explained he is here to talk to Council about Portland Urban Area Security Initiative that started through the Federal Government in 2003 and also that they are basically changing the program. He went over the handout as a power point presentation. (Handout is included in minutes)

BACKGROUND INFORMATION ON THE REGIONAL DISASTER PREPAREDNESS ORGANIZATION

The RDPO model came in response to a clear need to integrate and streamline existing regional preparedness structures into one strategic, regional, all hazards organization

1. Outline of the Current Situation:

- Two organizations exist within the five-county Portland Urban Area (Multnomah, Clackamas, Columbia, Washington, and Clark counties) that focus on all-hazards emergency preparedness:
 - **The Regional Emergency Management Group (REMG)**, created in 1993 through an intergovernmental agreement, focuses on information sharing and networking among emergency managers from both the public and private sectors. There are 22 signatories to the agreement. The group has a policy body (REM PAC), which had until earlier this year met twice per year to receive updates on preparedness work in the region, and a technical committee (REMTEC), which meets monthly to share information and coordinate program activities. While REMG will be phased out, REMTEC intends to continue meeting and will somehow be connected to the RDPO.
 - **The Portland Urban Area Security Initiative (PUASI or simply "UASI")** is an organization created informally in 2003 to manage implementation of the UASI Grant program and, with that, to develop and implement a Portland Urban Area Homeland Security Strategy. The organization consists of a Points of Contact (POC) Group, which includes the emergency managers from four of the urban area counties and the city of Portland along with a fire chief from the fifth urban area county, and an Urban Area Working Group (UAWG), comprised of the POCs and the chairs of eleven discipline – specific working groups.
- Several other regional groups with a focus on emergency preparedness (e.g., Northwest Oregon Health Preparedness Organization, the Regional Public Health Leadership Group, and Southwest Washington's Homeland Security Region IV, et al.) exist in the area and coordinate their activities with both of those bodies.

2. limitations to the Current Structure:

- **Minimal Executive Engagement:** The UASI organization has no formal process for engaging agency executives other than through the emergency managers and other discipline representatives responsible for managing the organization and implementing the homeland security strategy. The REMG had no process for engaging agency executives.
- **Limited Policy (i.e., elected official) engagement:** When it was functioning, the REMG included semi-annual engagement with elected officials, primarily in an advisory capacity. The UASI organization has no formal process for engaging elected officials.
- **Duplication of Effort:** Emergency managers often engage in both REMG and UASI, for information-sharing and to pursue project-based funding. This results in some duplication for many participants.
- **Limited Regional Policy Development and Strategic Direction:** Although there is a homeland security strategy for the Portland Urban Area, the region needs a more comprehensive strategic vision and strategy based on an assessment of current regional disaster preparedness using a capabilities lens for the highest priority hazards and disaster scenarios, as well as clear policies driving the regional system, with elected leadership support.

3. Actions to Address the limitations:

- A study was commissioned by the REMG and implemented with UASI funds to evaluate the current organizational structure relating to emergency preparedness within the Portland Urban Area.
- The study engaged stakeholders from the existing preparedness organizations, including technical and executive staff and elected officials from across the region, in an iterative process focused on recommendations for enhanced emergency preparedness coordination.
- The project report recommended a merger between the REMG and UASI organizations, resulting in a

regional emergency preparedness structure which combines elements of both organizations.

- The recommended organization has a mechanism and the structure to accommodate other existing organizations.

4. What This Means to You and Your Organization (or Jurisdiction):

Pros

- Increased efficiency and accountability between the two previous organizations and other existing groups to define strategy and improve preparedness.
- Enhanced organizational competency, cohesiveness and consistency with greater ability to affect outcomes
- Ability to more effectively engage regional entities.
- More transparent pathway to ensure that agency/jurisdiction voices and interests can be heard.
- Migration away from discipline-specific thinking to capability-based thinking and action with greater cross-discipline integration.
- Enhanced integration of strategic and tactical planning.
- Improved ability to respond and recover together during major emergencies and disasters based on strengthened relationships and understanding.

Cons

- Increased commitment of time for agency executives serving on the organization's steering committee.
- Potential need to share costs of regional staff funded with grant program monies when those grant programs expire.

5. Next Steps

- Stand-up the Start-Up Steering Committee by the end of 2011

6. Additional Messages for Agency Executives

- What We Need from Agency Executives:
- Perspective, knowledge and integration of emergency preparedness strategies across broader jurisdictional priorities
- Use of positional leadership to achieve influential outcomes
- Participation in organization to enhance visibility and importance of emergency preparedness and public safety as strategic priorities
- Guiding development and implementation of the regional homeland security strategy
- Providing input to appropriate elements/levels of the organization as decisions are being made
- Providing oversight of organizational performance and ensuring public trust/confidence in government

Portland Urban Area Security Initiative (UASI)

**SOON TO BE A NEW NAME
REGIONAL DISASTER
PREPAREDNESS ORGANIZATION**

What is Portland UASI?

Started to provide grant funds in 2003 for improving planning, security, communication and response for I Chemical, Biological, Radiological, Nuclear & Explosive (CBRNE) incidents after September 11th

Membership

- Clackamas County
- Clark County added 2005
- Columbia County added 2005
- Multnomah County
- Washington County added 2005
- City of Portland
- This group decides what groups get to spend.

WORKING GROUPS

- Law Enforcement
- Public Works
- 911 Centers
- Transit
- Maritime/Aviation
- Emergency Management
- Fire/EMS
- Technology
- Public Health/Medical
- Citizen Corp
- PIO
- SubGroups
- Resource Management
- WebEOC
- Finance

Homeland Grant Funding

- Chemical, Biological, Radiological, Nuclear & Explosive (CBRNE)
- UASI Staff - 1 each County except 2 for Multnomah and Portland
- 2003 - \$6,776,108
- 2004 - \$8,112,992
- 2006 - \$8,275,475
- 2007 - \$6,567,539
- 2008 - \$7,456,500
- 2009 - \$6,581,436
- 2010 - \$7,178,800
- 2011 - \$5,025,160
- 2012 - \$2,157,259

Funded Programs 2003-2009

LOCAL & REGIONAL PLANNING	9.96 MIL
COMMUNICATIONS/INFO TECH	17.8 MIL
CBRNE RESPONSE	23.1 MIL

New Group ~ RDPO

Regional Disaster Preparedness Organization – which Portland UASI would be under

- Policy Committee
- Steering Committee
- Program Committee
- Standing Working Group & Task Forces

RDPO Draft Mission Statement

The RDPO is a public-private collaborative in the Portland Urban Area that coordinates the region's all hazards disaster preparedness efforts.

Operating from a unified regional vision and strategy, the RDPO develops policies and implements projects and other initiatives that build local and regional capacity and capabilities to respond to, mitigate against and recover from disasters.

RDPO Primary Stakeholders

- **Members/partners:** counties, cities, special districts, regional organizations, agencies, businesses and non-profits in the PUA--and all of the elected officials, executives, operational staff et al--who are responsible for disaster preparedness

RDPO Secondary Stakeholders

Secondary: the Public throughout the PUA

...and any other public or private entity that would benefit from our improved regional disaster preparedness efforts

Policy Committee

- Public elected Officials - responsible for regional accountability
- Comprised of 17 elected officials
 - o 1 from each county and city of Portland
 - o 10 city representatives, two from each County.
 - o 1 from Metro

Steering Committee

- Directors, Executives, Administrators responsibility for regional strategy.
- Comprised of up to 18 members
 - o 1 per county and the city of Portland
 - o 1 from each discipline group, Law Enf, PW(2). Fire, 911 Communications, Public Health, Health Care Delivery System, 1 Private Sector; 1 Non-profit and Program Committee Chair

Program Committee

- Managers- responsible for regional work plan
- Comprised of Chairperson from standing work groups or Task Forces
- Group which decides how grant funds are spent. This group is what current POC's are doing

Standing Work Groups & Task Force

- Discipline and Subject matter experts responsible for projects & Initiatives.
- Carry out funded projects or other initiatives design to strengthen the regions preparedness.

Why a RDPO concept

- Need elected officials to foster a unified regional vision for disaster preparedness.
- Provide leadership development, adoption and implementation of regional strategies and polices.
- Provide oversight of system effectiveness.

What are we asking for?

- An elected official from Columbia County (Commissioner Hyde)
- An elected city councilor from two city government entities within Columbia County
- Two meetings a year, with a few extra meetings to get started

End of handout/presentation.

Fire Chief Greisen explained the benefits of this organization. He explained they are looking for an elected City Councilor or Mayor from two City Government entities within Columbia County for the policy committee.

Councilor Gedlich explained she would be interested.

Ordinance No. 820: An Ordinance Relating to Visual Clearance Area at Street Intersections

Mayor Burge read the opening statement and guidelines for the hearing.

Mayor Burge opened the public hearing at 7:52 p.m.

City Planner Brian Varricchione went over the staff report. He explained the origin for this was direction by the Council to update the regulations regarding visual clearance triangles at street intersections. He explained the way the rules are currently written they apply only to intersections that do not have traffic signals and Council had wanted to change that so it would apply to all intersections in the City. He explained staff has drafted an ordinance in conjunction with the City attorney to change that rule so it would apply everywhere. He explained also it would delete conflicting language which existed in the development code. He explained this would move the regulations out of the land use code and in to the streets, sidewalks and public places code. He explained part of that was to improve the option for enforcement and part of it was so in the future when any amendments might need to be made we would not have to send the 35 day notice to the State of Oregon which is required for all land use amendments. He explained the Planning Commission had a public hearing on March 22 and they recommended that the City Council approve the application.

Mayor Burge asked if there are any proponents ~ no one responded. He asked if there were any opponents ~ no one responded. He asked if there are any questions by Council.

Councilor Gedlich explained she wanted to thank City Planner Brian Varricchione and legal counsel for really clarifying a lot of issue that have come up in the past and she really likes the changes and the proposal.

Mayor Burge closed the public hearing for deliberation.

Councilor Ingham moved and Councilor Gedlich seconded the motion that Council approve Ordinance No. 820: An Ordinance Relating to Visual Clearance Area at Street Intersections.

Mayor Burge read the title for the first time.

Announcements ~ Mayor Burge went over the calendar.

City Manager

City Manager Hanken stated he just has one thing and he will have City Recorder Susan Reeves address this.

City Recorder Reeves explained today she received notice that she received her MMC (Master Municipal Clerk). She explained the process of what it takes to obtain an MMC ~ 60 points of advanced education and 40 professional and social. She thanked City Council and City Manager Hanken for their support.

Council

Councilor Gedlich stated she wanted to congratulate City Recorder Reeves personally since she was the previous city recorder. She wanted to thank Mr. Hanken for being so supportive of City Recorder Reeves because unfortunately when she was City Recorder they wouldn't pay for it and she couldn't afford it herself. She stated so congratulations on working so hard.

Councilor Gedlich stated she does have a question for Mr. Hanken or Mayor Burge. She asked with the Watts House clean up coming up shortly were all kinds of volunteers are coming to pull weeds, plant flowers and dedicate trees she would like to know why Mr. Sharp is mowing the lawn at the Watts House because her understanding is the City owns that property and she thinks that maybe the public works department should at least help and make sure that the grass and all of the brand new plants are going to be watered and don't die. ~ She asked City Manager Hanken if he has a problem with that.

City Manager Hanken replied no, he doesn't but one of the agreements that we had when the City started to pay for the Historical Society to have the Watts House open was there were times on Saturdays where they were going to do some of the work.

Councilor Gedlich replied what she is asking is does that mean it's Mr. Sharps full responsibility to mow the grass and water.

City Manager Hanken replied from his standpoint he was never asked to mow. He explained staff comes there and mows but they mow with riders. He explained we go back to if they want to do extra work they are more than entitled to do so, nobody is making them.

Councilor Gedlich explained she just wanted to make sure that City staff is assisting and helping.

Councilor Gedlich thanked City Manager Hanken and staff for their great job.

Councilor Meres stated congratulations to City Recorder Reeves. He explained the Community Club meeting will be at Scappoose Creek Inn on Wednesday night at 6:30 p.m. if anybody wants to join in.

Councilor Ingham stated good job to City Recorder Reeves.

Councilor Erickson just wanted to remind everybody to go the Grant Watts Auction and get some great deals. He explained there will be a custom skateboard being auctioned.

Councilor Reed stated congratulations to City Recorder Reeves.

Mayor Burge stated congratulations to City Recorder Reeves. He explained Council will have City Manager Hanken's review coming up and asked if everyone will be present at the May 21 meeting

so they can do the review in a timely fashion. He explained Saturday night was the Scappoose Mayor's Ball and they raised a good sum of money, it was a good time.

Adjournment

Mayor Burge adjourned the meeting at 8:05 p.m.


Scott Burge, Mayor

Attest: 
Susan M Reeves, MMC, City Recorder